105TH CONGRESS 2D SESSION

H. R. 3497

To amend the Internal Revenue Code of 1986 to allow a deduction for contributions to individual investment accounts, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 18, 1998

Mr. McCrery (for himself, Mr. English of Pennsylvania, Mr. Baker, Mr. Solomon, Mr. Herger, Mr. John, Mr. Sensenbrenner, Mr. Tauzin, Mr. Houghton, and Mr. Armey) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

- To amend the Internal Revenue Code of 1986 to allow a deduction for contributions to individual investment accounts, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Individual Investment
- 5 Account Act of 1998".
- 6 SEC. 2. ESTABLISHMENT OF INDIVIDUAL INVESTMENT AC-
- 7 counts.
- 8 (a) In General.—Part VII of subchapter B of chap-
- 9 ter 1 of the Internal Revenue Code of 1986 (relating to

additional itemized deductions for individuals) is amended by redesignating section 222 as section 223 and by inserting after section 221 the following new section: 3 "SEC. 222. INDIVIDUAL INVESTMENT ACCOUNTS. 5 "(a) DEDUCTION ALLOWED.—In the case of an individual, there shall be allowed as a deduction an amount 6 equal to the aggregate amount paid in cash for the taxable 8 year by such individual to an individual investment account established for the benefit of such individual. 10 "(b) Definitions and Special Rules.—For pur-11 poses of this section— 12 "(1) Individual investment account.—The 13 term 'individual investment account' means a trust 14 created or organized in the United States for the ex-15 clusive benefit of an individual, but only if the writ-16 ten governing instrument creating the trust meets 17 the following requirements: 18 "(A) No contribution will be accepted un-19 less it is in cash. 20 "(B) The trustee is a bank (as defined in 21 section 408(n)) or another person who dem-22 onstrates to the satisfaction of the Secretary 23 that the manner in which that person will ad-24 minister the trust will be consistent with the re-

quirements of this section.

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1	"(C) No part of the trust assets will be in-
2	vested in any collectible (as defined in section
3	408(m)).
4	"(D) The assets of the trust will not be
5	commingled with other property except in a
6	common trust fund or common investment
7	fund.
8	"(2) Time when contributions deemed
9	MADE.—A taxpayer shall be deemed to have made a
10	contribution on the last day of a taxable year if the
11	contribution is made on account of such taxable year
12	and is made not later than the time prescribed by
13	law for filing the return for such taxable year (not
14	including extensions thereof).
15	"(c) Tax Treatment of Distributions.—
16	"(1) In general.—Except as otherwise pro-
17	vided in this subsection, any amount distributed out
18	of an individual investment account shall be included
19	in gross income by the distributee unless such
20	amount is part of a qualified 1st-time homebuyer
21	distribution.
22	"(2) Qualified 1st-time homebuyer dis-
23	TRIBUTION.—For purposes of this subsection—
24	"(A) IN GENERAL.—The term 'qualified
25	1st-time homebuyer distribution' means any

payment or distribution received by an individual who is a 1st-time homebuyer (as defined in section 72(t)(8)) from an individual investment account to the extent such payment or distribution is used by such individual before the close of the 120th day after the day on which such payment or distribution is received to pay qualified acquisition costs (as defined in section 72(t)(8)) with respect to a principal residence (within the meaning of section 121) for such individual.

- "(B) Dollar limitation.—The aggregate amount which may be treated as qualified 1st-time homebuyer distributions for all taxable years shall not exceed \$20,000.
- "(C) Basis reduction.—The basis of any principal residence described in subparagraph (A) shall be reduced by the amount of any qualified 1st-time homebuyer distribution.
- "(3) Transfer of account incident to divorce.—The transfer of an individual's interest in an individual investment account to his former spouse under a divorce decree or under a written instrument incident to a divorce shall not be considered a taxable transfer made by such individual not-

withstanding any other provision of this subtitle, and such interest at the time of the transfer shall be treated as an individual investment account of such spouse and not of such individual. Thereafter such account shall be treated, for purposes of this subtitle, as maintained for the benefit of such spouse.

"(d) TAX TREATMENT OF ACCOUNTS.—

(a) TAX TREATMENT OF ACCOUNTS.—

- "(1) Exemption from tax.—An individual investment account shall be exempt from taxation under this subtitle unless such account has ceased to be such an account by reason of paragraph (2). Not-withstanding the preceding sentence, any such account shall be subject to the taxes imposed by section 511 (relating to imposition of tax on unrelated business income of charitable, etc. organizations).
- "(2) Loss of exemption of account where individual engages in prohibited transaction.—
 - "(A) IN GENERAL.—If, during any taxable year of the individual for whose benefit the individual investment account is established, that individual engages in any transaction prohibited by section 4975 with respect to the account, the account shall cease to be an individual invest-

1 ment account as of the first day of that taxable 2 year.

"(B) ACCOUNT TREATED AS DISTRIBUTING ALL ITS ASSETS.—In any case in which any account ceases to be an individual investment account by reason of subparagraph (A) on the first day of any taxable year, paragraph (1) of subsection (c) shall be applied as if there were a distribution on such first day in an amount equal to the fair market value (on such first day) of all assets in the account (on such first day).

"(3) EFFECT OF PLEDGING ACCOUNT AS SECU-RITY.—If, during any taxable year, an individual for whose benefit an individual investment account is established uses the account or any portion thereof as security for a loan, the portion so used shall be treated as distributed to that individual.

"(4) ROLLOVER CONTRIBUTIONS.—Subsection (c)(1) shall not apply to any amount paid or distributed out of an individual investment account to the individual for whose benefit the account is maintained if such amount is paid into another individual investment account for the benefit of such individual

1 not later than the 60th day after the day on which 2 he receives the payment or distribution. "(e) Cost-of-Living Adjustment.— 3 "(1) IN GENERAL.—In the case of any taxable 4 5 year beginning in a calendar year after 1998, the 6 \$20,000 amount contained in subsection (c)(2)(B)7 shall be increased by an amount equal to— 8 "(A) such dollar amount, multiplied by "(B) the cost-of-living adjustment deter-9 10 mined under section 1(f)(3) for the calendar 11 year in which the taxable year begins by sub-12 stituting 'calendar year 1997' for 'calendar year 13 1992' in subparagraph (B) thereof. "(2) ROUNDING.—If any dollar amount (as in-14 15 creased under paragraph (1)) is not a multiple of 16 \$10, such dollar amount shall be increased to near-17 est multiple of \$10. 18 "(f) Custodial Accounts.—For purposes of this 19 section, a custodial account shall be treated as a trust if 20 the assets of such account are held by a bank (as defined 21 in section 408(n)) or another person who demonstrates, to the satisfaction of the Secretary, that the manner in which he will administer the account will be consistent with the requirements of this section, and if the custodial account would, except for the fact that it is not a trust,

- 1 constitute an individual investment account described in
- 2 subsection (b). For purposes of this title, in the case of
- 3 a custodial account treated as a trust by reason of the
- 4 preceding sentence, the custodian of such account shall be
- 5 treated as the trustee thereof.
- 6 "(g) Reports.—The trustee of an individual invest-
- 7 ment account shall make such reports regarding such ac-
- 8 count to the Secretary and to the individual for whose ben-
- 9 efit the account is maintained with respect to contribu-
- 10 tions, distributions, and such other matters as the Sec-
- 11 retary may require under regulations. The reports re-
- 12 quired by this subsection shall be filed at such time and
- 13 in such manner and furnished to such individuals at such
- 14 time and in such manner as may be required by those reg-
- 15 ulations.".
- 16 (b) DEDUCTION ALLOWED IN ARRIVING AT AD-
- 17 JUSTED GROSS INCOME.—Subsection (a) of section 62 of
- 18 such Code (defining adjusted gross income) is amended
- 19 by inserting after paragraph (17) the following new para-
- 20 graph:
- 21 "(18) Individual investment account con-
- TRIBUTIONS.—The deduction allowed by section 222
- 23 (relating to individual investment accounts)."
- 24 (c) Individual Investment Accounts Exempt
- 25 From Estate Tax.—Part III of subchapter A of chapter

- 1 11 of such Code is amended by redesignating section 2046
- 2 as section 2047 and by inserting after section 2045 the
- 3 following new section:

4 "SEC. 2046. INDIVIDUAL INVESTMENT ACCOUNTS.

- 5 "Notwithstanding any other provision of law, there
- 6 shall be excluded from the value of the gross estate of the
- 7 value of any individual investment account (as defined in
- 8 section 222(b)). Section 1014 shall not apply to such ac-
- 9 counts."
- 10 (d) Tax on Prohibited Transactions.—Section
- 11 4975 of such Code (relating to prohibited transactions)
- 12 is amended—
- 13 (1) by adding at the end of subsection (c) the
- 14 following new paragraph:
- 15 "(6) Special rule for individual invest-
- MENT ACCOUNTS.—An individual for whose benefit
- an individual investment account is established shall
- be exempt from the tax imposed by this section with
- respect to any transaction concerning such account
- 20 (which would otherwise be taxable under this sec-
- 21 tion) if, with respect to such transaction, the ac-
- count ceases to be an individual investment account
- by reason of the application of section 222(d)(2)(A)
- 24 to such account."; and

(2) in subsection (e)(1), by striking "or" at the 1 2 end of subparagraph (E), by redesignating subpara-3 graph (F) as subparagraph (G), and by inserting the following new subparagraph after subparagraph (E): 4 5 "(F) an individual investment account de-6 scribed in section 222(b), or". 7 (e) Failure To Provide Reports on Individual 8 INVESTMENT ACCOUNTS.—Paragraph (2) of section 9 6693(a) of such Code (relating to failure to provide re-10 ports on individual retirement account or annuities) is 11 amended by redesignating subparagraphs (C) and (D) as 12 subparagraphs (D) and (E), respectively, and by inserting 13 after subparagraph (B) the following new paragraph: 14 "(C) section 222(g) (relating to individual 15 investment accounts),". 16 Adjustment of Basis of Residence Ac-17 QUIRED THROUGH USE OF ACCOUNT.—Subsection (a) of section 1016 of such Code is amended by striking "and" 18 19 at the end of paragraph (26), by striking the period at 20 the end of paragraph (27) and inserting ", and", and by 21 adding at the end thereof the following new paragraph: 22 "(28)to the extent provided in section 23 222(c)(2)(C), in the case of a residence the acquisi-24 tion of which was made in whole or in part with 25 funds from an individual investment account."

1	(g) Clerical Amendments.—
2	(1) The table of sections for part VII of sub-
3	chapter B of chapter 1 of such Code is amended by
4	striking the item relating to section 222 and insert-
5	ing the following:
	"Sec. 222. Individual investment accounts. "Sec. 223. Cross reference."
6	(2) The table of sections for part III of sub-
7	chapter A of chapter 11 of such Code is amended by
8	striking the item relating to section 2046 and insert-
9	ing the following new items:
	"Sec. 2046. Individual investment accounts. "Sec. 2047. Disclaimers."
10	(h) Effective Date.—The amendments made by
11	this section shall apply to taxable years beginning after
12	December 31, 1997.

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